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94TH CONGRESS }  
1st Session }

SENATE

## SPECIAL APPROPRIATIONS FOR ASSISTANCE TO REFUGEES FROM CAMBODIA AND VIETNAM

MAY 15 (legislative day, APRIL 21), 1975.—Ordered to be printed

Mr. INOUE, from the Committee on Appropriations,  
submitted the following

### REPORT

[To accompany H.R. 6894]

The Committee on Appropriations, to which was referred the bill (H.R. 6894) making special appropriations for assistance to refugees from Cambodia and Vietnam, reports the same to the Senate with amendments and submits the following explanation of its recommendations.

The Committee recommendation for this special appropriation is \$405,000,000. This amount is \$102,000,000 less than that requested by the President and is equal to the House allowance.

The Committee firmly believes that, if America is to remain true to her heritage as a beacon light to those who flee oppression and the ravages of war, this appropriation should be passed. From the time this Nation was born, the American people have been a source of comfort to those in need. Now, nearly two hundred years after the birth of this Nation, the people await Senate action to reaffirm their belief in the ideals and principles which have nurtured this great land and have made it America, the home of the free.

The Committee fully recognizes the urgent need to provide assistance to these refugees. They are in immediate need of the essentials of life—food, clothing, and shelter. They are also in need of hope. We can respond.

The Committee has recommended a reduction in the amount originally requested by the President. It has done so, primarily, because it appears that the number of refugees who will actually settle in the United States is well below the number estimated by the President. Moreover, as there is uncertainty in regard to the extent to which the refugees will actually need federal assistance, there may also be some reductions in resettlement and transportation costs.

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The Committee recognizes that the President's budget estimate was prepared in haste. It may happen that some of these estimates will prove to be substantially in excess of what is actually required. The Committee therefore directs the General Accounting Office to carefully monitor obligations and expenditures under this program and to periodically report their findings to the Committee.

Although the Committee has reason to doubt the accuracy and completeness of the President's estimates, we wish to stress that these are urgent times. Indeed, the Committee commends the Inter-Agency Task Force on Refugees from Indochina for its efforts under the circumstances. In a matter of days, the Task Force, drawing upon the resources of the various federal departments and agencies, devised a program which will effectively meet the urgent and essential requirements of these the latest exiles to our shores.

#### COMMITTEE AMENDMENTS

The Committee proposes an amendment which would preclude the use of any of the funds appropriated in this bill for the purpose of reimbursing the Department of Defense for any personnel services, equipment, materiel or supplies which were funded in prior appropriations.

The amendment follows:

*Provided*, That none of the funds appropriated herein may be used to reimburse the Department of Defense for (1) any personnel services, equipment, materiel or supplies for which funds were heretofore appropriated to the Department of Defense, or (2) any equipment, materiel or supplies which were in the inventory of the Department of Defense at the time of the evacuation of refugees from Southeast Asia.

The Committee has not recommended bill language limiting payments to private and voluntary agencies. However, it expects that these humanitarian service organizations will be entitled to reimbursement for only those costs actually incurred which are in excess of their normal operations and which are attributable to the programs funded in this bill.

The Committee also proposes an amendment which would delay the availability of funds appropriated in this bill until proper authorizing legislation has been enacted.

The amendment follows:

SEC. 202. None of the funds herein appropriated shall be available for obligation until enactment of authorizing legislation.

#### DEPARTMENT OF STATE

#### OTHER

#### SPECIAL ASSISTANCE TO REFUGEES FROM CAMBODIA AND VIETNAM

The Committee recommends an appropriation of \$305,000,000, a reduction of \$77,000,000 below the budget request of \$382,000,000.

These funds will be used to assist in the relocation and resettlement of refugees from Cambodia and Vietnam. They will pay for initial maintenance costs at staging areas and will provide grants to American voluntary agencies and international organizations assisting in the movement and resettlement of refugees in the United States and to other suitable countries.

The detail of the proposed budget request follows:

|  |                 |
|--|-----------------|
| 1. Daily maintenance (DOD) : \$15 per person per day for 30 days (150,000 people) at staging areas, \$15 per person per day for 60 days (130,000 people) at processing centers. Includes food, utilities, medical care, et cetera----- | \$185, 000, 000 |
| 2. Airlift (DOD) : \$530 per person (130,000 people) from staging areas to processing centers plus air supply of materials estimated at \$30 million-----  | 99, 000, 000    |
| 3. Resettlement costs (State/ORM) : Estimated at \$600 per person to be provided to voluntary agencies which will transport and administer resettlement, 130,000 people in United States--   | 78, 000, 000    |
| 4. Movement of added 20,000 refugees to third countries for resettlement (State/ORM) : Estimated at \$1,000 each to cover transport and program administration-----  | 20, 000, 000    |
| Total funds requested-----   | 382, 000, 000   |

#### DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE

##### SOCIAL AND REHABILITATION SERVICE

##### SPECIAL ASSISTANCE TO REFUGEES FROM CAMBODIA AND VIETNAM IN THE UNITED STATES

The Committee recommends an appropriation of \$100,000,000, a reduction of \$25,000,000 below the budget request of \$125,000,000.

These funds would provide assistance for the relocation and resettlement of approximately 130,000 refugees to the United States from Cambodia and Vietnam. Refugees would receive medical aid at staging areas and reception centers for serious illnesses and to prevent the introduction and spread of contagious diseases. Upon arrival at their ultimate destination in the United States from the reception centers, refugees would be provided with income and medical assistance and social services, based on need, to facilitate their permanent resettlement. Educational aid to ameliorate language problems and vocational education and training would also be provided to promote the integration of the refugees into American society.

The detail of the proposed budget request follows:

|   |                |
|---|----------------|
| 1. Welfare and social services-----       | \$50, 000, 000 |
| 2. Medicaid -----                         | 30, 000, 000   |
| 3. Bilingual and vocational training----- | 30, 000, 000   |
| 4. Public health-----                     | 15, 000, 000   |
| Total funds requested-----                | 125, 000, 000  |

##### LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in connection with any appropriation bill are recommended:

DEPARTMENT OF STATE

OTHER

SPECIAL ASSISTANCE TO REFUGEES FROM CAMBODIA AND VIETNAM

*Provided*, That none of the funds appropriated herein may be used to reimburse the Department of Defense for (1) any personnel services, equipment, materiel or supplies for which funds were heretofore appropriated to the Department of Defense, or (2) any equipment, materiel or supplies which were in the inventory of the Department of Defense at the time of the evacuation of refugees from Southeast Asia.

"GENERAL PROVISION"

"SEC. 201. No funds appropriated in this Act shall be used, directly or indirectly, to aid the Democratic Republic of Vietnam (DRV) or the Provisional Revolutionary Government (PRG), nor shall any funds appropriated under this Act be channeled through or administered by the DRV or the PRG, nor shall any funds appropriated under this Act be channeled through or administered by international organizations or voluntary agencies to aid the DRV or the PRG."

SEC. 202. None of the funds herein appropriated shall be available for obligation until enactment of authorizing legislation.

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